

Message Text

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PAGE 01 BONN 10310 01 OF 02 211623Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----029106 211628Z /40

O R 211532Z JUN 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 9202
INFO AMEMBASSY LONDON
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY TOKYO

C O N F I D E N T I A L SECTION 01 OF 02 BONN 10310

EXDIS

E.O. 11652: GDS
TAGS: MNUC, TECH, PARM, GW
SUBJECT: SUMMIT NON-PROLIFERATION EXPERT'S MEETING

REF: A. STATE 139900; B. PARIS 17728

1. SUMMARY: SENIOR FRG FOREIGN OFFICE OFFICIALS
HAVE INFORMED US ABOUT FRENCH DISSATISFACTION WITH WORK
OF JUNE 8-9 MEETING OF NUCLEAR EXPERTS. FRG SHARES FRENCH
VIEW ALTHOUGH GERMANS ARE VAGUE ABOUT APPROPRIATE SOLU-
TION TO PROBLEM. STATE SECRETARY HERMES INFORMED
EMBASSY ECON/COMML MINISTER-COUNSELOR THAT HE WILL
RECOMMEND THAT FRG FOREIGN MINISTER GENSCHER RAISE
THIS SUBJECT WITH SECRETARY VANCE WHEN THEY MEET BILATER-
ALLY AT THE PARIS OECD MINISTERIAL. END SUMMARY.

2. ON JUNE 15, SENIOR FRG FONOFF OFFICIALS (ASSISTANT
SECRETARY LAUTENSCHLAGER, STATE SECRETARY HERMES, AND
HERBST, GERMAN AMBASSADOR TO FRANCE) INFORMED EMBASSY
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PAGE 02 BONN 10310 01 OF 02 211623Z

ECON/COMML MINISTER-COUNSELOR THAT FRENCH WERE UNHAPPY
WITH RESULTS OF EXPERTS' MEETING IN PARIS. ACCORDING
TO FONOFF REPS, FRENCH BELIEVED MEETING HAD SPENT TOO
MUCH TIME ON NON-PROLIFERATION ASPECTS AND GAVE TOO
LITTLE ATTENTION TO THE FIRST PART OF THE SUMMIT MAN-
DATE, I.E. HOW TO MEET THE WORLD'S NEEDS FOR NUCLEAR
ENERGY. GERMAN AMBASSADOR HERBST INSISTED THAT GERMANS

AND FRENCH HAD COMMON POSITION ON THIS ISSUE.

3. THESE COMMENTS CONTRADICTED EARLIER REPORT BY DITTMANN, FRG REPRESENTATIVE ON EXPERTS" GROUP, WHO HAD CONVEYED RELAXED VIEW THAT PARIS MEETING HAD BEEN SUCCESSFUL AND THAT REMAINING DETAILS COULD BE "EASILY" WORKED OUT THROUGH DIPLOMATIC CHANNELS.

4.

FOLLOWING RECEIPT OF REF A, WE EXPLORED TOPIC FURTHER. OUR CONTACTS CONFIRM THAT FRG SHARES FRENCH VIEWPOINT BUT, IN SPITE OF PERSISTENT EFFORTS, WE HAVE NOT RPT NOT BEEN ABLE TO CLARIFY PROBLEM COMPLETELY NOR TO DETERMINE WHAT SOLUTION GERMANS WOULD FAVOR.

5. ONE POINT IS CLEAR. THE FRENCH -- SUPPORTED BY THE GERMANS -- WISH TO MAKE IT EXPLICIT THAT PARTICIPATION IN THE INFCE IS "UNCONDITIONAL". BY THIS THEY MEAN THAT THE INFCE MUST NOT RPT NOT HAVE ANY EFFECT ON CURRENT NATIONAL PROGRAMS. THIS POINT SEEMS SIGNIFICANTLY DIFFERENT FROM THE DISAGREEMENT WITH FRENCH REPORTED IN PARIS 17135. AS WE READ THIS LATTER CABLE, FRENCH SEEMED TO BE SEEKING TO AVOID A PRIOR COMMITMENT TO ACCEPT THE RESULTS OF INFCE STUDT. AS THE GERMANS INTERPRET THE FRESNET FRENCH VIEW, INFCE WOULD PROCEED
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PAGE 03 BONN 10310 01 OF 02 211623Z

ONLY IF PARTICIPANTS WERE FREE TO CONTINUE THEIR CURRENT NATIONAL PROGRAMS WITHOUT REGARD FOR ANY CONSENSUS BEING DEVELOPED AS INFCE PROCEEDED.

6. WE PROBED FOR A BETTER UNDERSTANDING OF ALLEGED FRENCH POSITION THAT JUNE 8-9 EXPERTS MEETING HAD NOT ADEQUATELY CONSIDERED FIRST ELEMENT OF SUMMIT MANDATE. FONOFF REPS WERE VAGUE. THEY DID NOT RPT NOT FEEL THAT FRENCH WERE, FOR EXAMPLE, SEEKING A PRIOR ENDORSEMENT OF THE LMFBR AS ONE OF THE ACCEPTABLE TECHNIQUES FOR MEETING THE WORLD'S NUCLEAR ENERGY NEEDS. HOWEVER, FONOFF REPS CONFIRMED THAT FRENCH DID WANT TO MAKE IT CLEAR THAT PARTICIPATION IN INFCE WOULD NOT RPT NOT AFFECT THEIR LMFBR PROGRAM.

7. OUR EFFORTS TO EXPLORE THE FRENCH (AND GERMAN) VIEWPOINTS FURTHER SHED LITTLE LIGHT ON THE PROBLEM. FONOFF REPS BELIEVED SUMMIT MANDATE CALLED FOR A "HARMONIZATION" BETWEEN THE UTILIZATION OF NUCLEAR ENERGY BY DEVELOPED AND DEVELOPING COUNTRIES AND ANY NECESSARY NON-PROLIFERATION MEASURES. ACCORDING TO FONOFF REPS CANADIAN AND US DELS HAD FOCUSSED ONLY

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PAGE 01 BONN 10310 02 OF 02 211544Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
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O R 211532Z JUN 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 9203
INFO AMEMBASSY LONDON
AMEMBASSY OTTAWA
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AMEMBASSY ROME
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C O N F I D E N T I A L SECTION 02 OF 02 BONN 10310

EXDIS

ON THE LATTER ASPECT, THUS CREATING AN UNSATISFACTORY
"ATMOSPHERE" DURING JUNE 8-9 PARIS MEETING.

8. IN THIS SAME CONTEXT, FONOFF REPS HAD BEEN STARTLED
BY NEWSPAPER PUBLICITY ABOUT AN "ALLIANCE FOR SURVIVAL.
THEY APPRECIATED OUR CLARIFICATION (STATE 141206).

9. FONOFF REPS RECALLED THE FRG DECLARATION ON NUCLEAR
EXPORT POLICY (BONN 10178). IN THEIR VIEW, THE MORI-
TORIUM ON REPROCESSING EXPORTS (POINT 4) WAS AN ACT
DESIGNED TO FACILITATE MORE DELIBERATE STUDY OF THE
NUCLEAR FUEL CYCLE WHILE POINT 5 WAS AN EXPRES-
SION OF CONCERN THAT US LEGISLATION, FOR EXAMPLE, COULD
IMPOSE RESTRICTIONS ON EXPORTS AND THUS PREJUDGE THE
RESULTS OF THE INFCE.

10. FONOFF REPS EMPHASIZED THAT CAREFUL CONSULTATION
WOULD BE HELPFUL PRIOR TO A SECOND EXPERTS' MEETING.

11: EMBASSYCOMMENT: WE FIND THE FOREGOING DESCRIP-
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PAGE 02 BONN 10310 02 OF 02 211544Z

TION OF THE SITUATION UNSATISFACTORY BUT WERE UNABLE TO CLARIFY DESPITE REPEATED EFFORTS. WE CONCLUDE THAT FRG IS SUPPORTING A FRENCH POSITION PROBABLY DEVELOPED AFTER SOME FRENCH-GERMAN CONSULTATION BUT THAT THE GERMANS DO NOT YET KNOW WHERE THIS NEW FRENCH EMPHASIS WILL TAKE THEM. IN OUR DISCUSSIONS HERE, WE EMPHASIZED THAT A THOROUGH STUDY OF NUCLEAR ENERGY FOR THE DC'S AND LDC'S WOULD BE IMPOSSIBLE PRIOR TO JULY 7 AND WE EMPHASIZED THAT THE AGREED TERMS OF REFERENCE FOR THE INFCE WE/REBROAD ENOUGH TO INCLUDE ALL RELEVANT ASPECTS OF UTILIZATION OF NUCLEAR ENERGY AS WELL AS NECESSARY NON-PROLIFERATION MEASURES. FRG REPS SIMPLY FELL BACK ON REITERATION THAT INFCE MUST NOT HAVE IMPACT ON CURRENT NUCLEAR PROGRAMS NOR COULD PARTICIPANTS BE COMMITTED TO APPLY RESULTS. IT IS CLEAR THAT ADDITIONAL US-FRG CONSULTATIONS WILL BE REQUIRED AS SOON AS FRENCH HAVE PUT THEIR PROPOSALS IN WRITING.

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NUCLEAR PROLIFERATION, MEETING PROCEEDINGS, CONSULTANTS
Control Number: n/a
Copy: SINGLE
Sent Date: 21-Jun-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BONN10310
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770221-0518
Format: TEL
From: BONN
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770637/aaaabgav.tel
Line Count: 192
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8d5b6479-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: 77 STATE 139900, 77 PARIS 17728
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2087320
Secure: OPEN
Status: NATIVE
Subject: SUMMIT NON-PROLIFERATION EXPERT'S MEETING
TAGS: MNUC, TECH, PARM, GE
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/8d5b6479-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009